

**S0554 Grace Hill Settlement House
Records, 1906-1973
766 Folders, 306 Photographs, 59 Rolls Of Microfilm**

MICROFILM

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Nestled along highway 70 in downtown St. Louis sits Grace Hill Settlement House and Clinic. Its history goes back to before the Civil War where the property on Hadley Road was purchased in 1816 to be used as a cemetery. It was donated in 1844 to the people of North St. Louis for the purpose of erecting an Episcopal Church. The new little church faced financial difficulty causing it to be sold twice and each time bought back by Joseph W. Branch. By 1883, many of the old parishioners had died or moved away. As the business community edged its way into the neighborhood, there was a change in the make up of the area. In 1910, despite the belief that the church should no longer keep its charter, Bishop Daniel S. Tuttle refused to accept the demise of the church and it became the property of the Diocese. Tuttle saw it as an opportunity for the church to become a mission and thus merged it with Holy Cross Mission to form Grace Church-Holy Cross.

Holy Cross Dispensary, founded in 1906 when the treatment was offered to the city's drunkards, was located on North Fourteenth St. at Cass Ave. The doctors who administered the cure suggested that the community might be better served by a clinic which could offer services to other needy individuals as well. When Holy Cross merged with Grace Church in 1910, the clinic relocated in the Grace Church Guild Hall as a church settlement. From this inauspicious start came the basis for both Grace Hill House and the Grace Hill Neighborhood Clinic.

America House was the first settlement house founded by the Episcopal Archdiocese of St. Louis. Founded in 1903, it merged first as a mission with Holy Cross Corp. in 1914. It was heavily dependent upon the Episcopal Church, friends, and the Episcopal Archdiocese of Missouri for support. By 1914, the dispensary had grown to include a baby feeding clinic and a milk program. When the dispensary applied to the Council of Social Agencies for an endorsement of its plan to expand services with a hospital project, it was rejected.

By 1912, the Holy Cross Dispensary staff started an outreach program to bring affordable health care to children and adults in their homes. Grace Church also offered programs which included traditional church programs such as religious worship, Men's Clubs, Women's Clubs, Young Men's Associations, Girl's Clubs, and Mother's Guild. They also offered non-traditional programs such as the dispensary, a library, a kindergarten and milk station, savings department, summer school, a small resale store, and the only public bath in the neighborhood.

By 1920, Grace Church had fallen into neglect. The decision to rebuild or not was easy when the church caught on fire. On June 3, 1923, the cornerstone for the new church was laid which is the present Grace Hill. For two and a half years, the church and clinic were forced

to share cramped quarters at the Guild House during a period where programs were expanding. Once the church was completed, they planned to renovate and improve the Guild Hall. The Board of Directors of Grace Church-Holy Cross, known as the Committee, were appointed by the Bishop of the Episcopal Dioceses of Missouri. Initially, they were responsible for the workings of both the church and the dispensary. When Holy Cross Corp. was accepted as an agency for the Community Fund in 1923 (later known as the United Way), it required that some of the ties between the board and Dispensary be severed. Grace Hill continued over the years to be forced to make changes to accommodate the growing secularization of society.

One of the changes recommended by the Council of Social Agencies was to hire a medical social worker. Holy Cross failed to see a need for this partly due to its director, Rev. Carl Taylor whose hiring requirements stressed the applicant's religious convictions over their other qualifications. An outcome of some studies done also developed an agreement with area hospitals for the treatment of those patients that could not be safely handled at the clinic. With the Depression in the 1930s, Grace Church and the Holy Cross Dispensary witnessed changes in programs and funding. By the end of the decade, the staff for the nursery was made up of trained recreational workers. This also represented a time where it gained a portion of their funding from Works Progress Administration (WPA) program of the New Deal. Always dependent upon volunteers, the agency could now call upon the government sponsored National Youth Administration (NYA) to provide youths to work as program helpers. An added program during the Depression resulted in a credit union. It began operating in 1938 to save the small borrower from the loan sharks. The identity of the clinic with Grace Church led many to call the clinic Grace Hill instead of Holy Cross. It was decided in 1939 to call the entire agency Grace Hill House (GHH).

The year 1933 marked the year that Holy Cross opened a new outpost in the Hyde Park neighborhood with the cooperation of St. Lukes Hospital. Set up on an experimental basis, it functioned through the direction of the health clinic at GHH being staffed by physicians from St. Lukes. Though Holy Cross attempted again in 1936 to secure permission to build a hospital, they were again denied. In 1938, Dr. Beche, the Chairman of the Committee, attempted to further expand health care services at the dispensary by securing several dentists to open a dental clinic. Though he was able to secure some funds, Community Fund was not pleased with the project and therefore refused to provide the additional moneys needed. By the end of the Depression, GHH was bogged down by its case load with 70-89% of the community on relief or WPA. The clinic began to see the need to accept social service methods of keeping records on each family. In 1938, Alice V. Rex was hired as a social worker, their first college graduate. Rev. William H. Kirk proved to be instrumental in changing the make up of the Grace Hill staff. By 1940, Grace Hill-Holy Cross would employ a staff of full-time professional social workers.

As the country went to war, Grace Hill faced new challenges as more mothers were being called in to the work force. It was at this time that it provided its first day camp which later evolved into an after school program. By the end of the decade, GHH sponsored children going to summer camp in addition to their day camp program. In 1944, Rev. Charles C. Wilson became the vicar of Grace Church and the Executive Director of GHH, the last clergyman to serve in the capacity of a director. Wilson was active politically in both the local and national arenas such as Missouri Association of Social Workers, The National

Housing Conference, and the National Federation of Settlement Houses, to name just a few. The United Fund raised questions over paying the salary of Wilson in 1950s in his role as its rector. Since it was determined that one seventh of his time was devoted to duties as a vicar, one seventh of the grant to GHH was reduced. This solution stood for two years until 1953 when the church and agency would be permanently separated. Wilson resigned effective January 1, 1954, due to his belief that the administration of the two should have remained unified. Carl Obenauf was appointed as Wilson's successor.

During the 1950s, GHH sponsored a "Housing Clinic" for a meeting of the Citizens Council on Housing and Community Planning. Looking at the ills of housing, Grace Hill purchased the corner at 1115-1117 Benton to begin a rehabilitation project. There was hope that this would serve as a model to the neighborhood. They had started their own urban renewal program more than ten years ahead of the government funded one. On the other hand, the 1960s proved to be a decade of major changes. George Eberle Jr. became director as the Murphy-Blair neighborhood began to shift from a predominantly white community to black. Grace Church suffered an identity crisis that initially stemmed from the separation of the church from the agency in the 1950s. The majority of its parishioners now lived outside of its borders. They also had trouble retaining a full-time pastor. Since the neighborhood had traditionally served as a port of entry for migration, the church often found itself involved in social work even though this was often duplication of the programs provided by GHH. As a result, a meeting was called with a committee of members of the church, the agency, and the public. No definitive decision was made after four months and the church remained but left the social work to GHH. The issue would not fully be addressed again until 1975.

A major change came when the United Fund announced their withdrawal of funds from the clinic in 1961. They determined that the trend should move towards hospital centered clinics. In September 1963, the United Fund dropped the clinic from its budget, adding that the agency could no longer afford to provide the funding for the clinic. This represented a major problem for Grace Hill. The Grace Hill Board formed a separate corporation and renamed the clinic, the Neighborhood Health Center, Inc. In looking for new sources of funding, they turned to both state and federal agencies for help. Of the two, federal funding proved to be more attainable enabling the clinic to continue its work.

The 1960s provided funding from the departments of Housing and Urban Development (HUD) and Health, Education, and Welfare (HEW) as part of Johnson's Great Society's "War on Poverty". Money made available now, represented an opportunity to attack projects that were unfeasible when they were dependent solely upon United Fund money. The New Model Cities Program was an example of one of Johnson's plans to rejuvenate the inner cities. Consisting of multiple programs, Model Cities addressed the needs of the neighborhood such as housing, education, a meals program, living skills, voter registration, etc. Many of these programs continued until federal funding cut back in 1973 and then cut off entirely in 1974. United Way picked up part of the slack. The programs of the Model Cities were organized on a self-help basis. They were all interrelated in order to allow them to continue alone or in combination with any other program. Block Captains were trained and used to get the information out to their neighbors. This was the steam that fueled the Model Cities programs.

In 1969, GHH approached their first housing project by announcing their intention of building new, low-income housing in the area. Accomplished with the help of Model Cities

funds and federal aid for housing development, the Murphy-Blair Resident Housing Corp. developed 150 dwellings in a three block area. This was the first phase of a project that would continue into the 1970s and 1980s.

By the 1970s, Grace Hill Settlement House had evolved into a nonsectarian social service agency. In 1972, four United Fund Agencies: Carver House, Grace Hill Settlement House, Neighborhood Association, and the Wesley House merged forming the Consolidated Neighborhood Services, Inc. (CSNI). George Eberle Jr. became the executive director of this new agency. This period also witnessed the end of Grace Church. By 1975, they realized it was not feasible to continue in the capacity of a church and an agreement was reached between the Episcopal Diocese and GHH for the latter to use all of the property except the Nave and Sanctuary of the church building. The rest of the building was converted into office space and meeting rooms.

Grace Hill underwent another name change in 1989 when the CNSI became Grace Hill Neighborhood Services. The change occurred because Wesley House and Carver House broke off from CNSI due to differences in philosophies between the settlement houses in the 1970s and 1980s. In addition to the Patch and Pride which they had founded in the 1960s, GHH added new branches in St. Charles, Norhill, and Maple Heights. Though Grace Church had ceased to function as a church, the Missouri Episcopal Dioceses did retain the use of its chapel. Despite the chapel being used for meetings by Grace Hill, it has maintained its status by holding at least one communion service per year as well as marriages and stations of the cross performed during Lent. An additional wing was added to the church which served as a shelter for the homeless during the 1980s. In 1990, they raised money to add a second floor wing for more office space.

Today, Grace Hill is alive and well. It continues to serve the needs of the elderly, the neighborhood youth, provide health care services and counseling, shelter to the homeless, wellness programs, etc. Though their name and programs have changed over the years, their primary focus continues to be serving the needs of the community.

SCOPE AND CONTENT

The collection provides an overall view of the history of Grace Hill House from the late 1930s to the early 1970s. It is divided into two categories: Administrative Records and General Information. The Administrative Records contain Administrative including history, followed by board minutes, budgetary information, statistics, a small collection of Nancy Owens who was a program director in the late 1960s to early 1970s and a large grouping of cases, clubs, camps, Model Cities, and the meals program.

The second category, General Information deals more in the 1940s to 1950s under the direction of Charles C. Wilson. These records primarily represent the workings of Wilson with outside organizations whose programs influenced Grace Hill but were not generated specifically by Grace Hill. Wilson used the political arena to promote the settlement house programs through active participation in organizations like the Citizen's Council on Housing, Church League for Industrial Democracy, Fair Employment Practice Committee, etc. Many topics, not readily thought of with settlement houses, are contained in this section such as Japanese/American relationships, Social Security beginnings, civil liberties of blacks as well as race relationships. Also included at the end of the collection are the 306 photographs and

the oral history with George Eberle.

The collection reflects the activities of one of St. Louis' longest existing settlement houses showing adaptation as a means of survival for the institution. It more particularly focuses on the daily life of the residents in the Murphy-Blair neighborhood and how its demography has shifted over the past decades.

Included under the section of history is a comprehensive look at Grace Hill House in its early years. Paul Jans' thesis, *History of Grace Hill House* published in 1949, addresses the years 1917 to 1944. In addition, several other more abbreviated histories of Grace Hill by different authors can be found.

BIBLIOGRAPHY

In addition to the collection, other sources of references can be found among the collections of the following agencies:

The Mercantile Library Association

There is a small collection of newspaper clippings pertaining to Grace Hill House from both the *St. Louis Post Dispatch* as well as the *St. Louis Globe Democrat*. They also have a few photographs dealing mostly with volunteer youth in the 1960s. The clippings span the years of the 1930s to 1970s.

The Mercantile Library Association is located on the sixth floor of the Centerre Bank Building located at 510 Locust Street in St. Louis. It is open from 8:30 a.m. to 4:30 p.m., Monday through Friday. You can phone them at 621-0670.

Missouri Historical Society Archives

Missouri Historical Society Archives houses a small collection of the Wesley House dealing with the 1937 Annual Report and some correspondence. Depending on your perspective, this could provide some information on the Wesley House as a predecessor of an allied organization in the Consolidated Neighborhood Services, Inc.

The Library and Collections Center is at 225 South Skinker Boulevard in the renovated United Hebrew Temple. Research hours are from 10:00 a.m. to 5:00 p.m., Monday through Saturday. There is no research fee. You can call 746-4500 for more information.

Archives of the Diocese of Missouri

This is the best primary source for material other than that located at Western Historical Manuscript Collection at UMSL. It contains the registers of Grace Church, records of the congregation, records and early yearbooks of Grace Holy Cross, and memorabilia. It also has some copies of the yearbooks for Holy Cross Dispensary as well as the Diocese papers. These papers include the "Church News" from 1870-1932, "NOW" from 1956-1968, and the "Interim" from 1969 to present.

The archive is under the direction of the Register of the Diocese, Charles Rehkopf (the archivist), and located on the sixth floor of the Christ Church Cathedral at 1210 Locust Street, St. Louis. Visits can be made by appointment only. You can contact them at 231-1220.

SERIES DESCRIPTION

SERIES 1: HISTORY, (folders 1-2) This series contains newspaper accounts of the history of Grace Hill as well as a book by Paul Jans written in 1949.

SERIES 2: ANNUAL REPORTS AND MEETINGS, (folders 3-17) This series contains minutes, reports and other material pertaining to the annual meetings. arranged chronologically.

SERIES 3: BOARD OF DIRECTORS, (folders 18-36) This series contains attendance sheets, minutes and lists of the board of directors. arranged alphabetically and chronologically.

SERIES 4: FINANCE, (folders 37-62) Financial records such as budgets, reports, audits and treasurers' files. Arranged alphabetically and chronologically.

SERIES 5: OUTSIDE FUNDING, (folders 63-73) information on funds from HUD, United Fund and others. Arranged alphabetically and chronologically.

SERIES 6: PROPERTY/LEGAL DOCUMENTS, (folders 74-95) building permits and other legal documents. Arranged alphabetically.

SERIES 7: CORRESPONDENCE, (folders 96-113) board correspondence, thank you letters, club correspondence and other letters. Arranged alphabetically.

SERIES 8: PROMOTIONAL MATERIAL, (folders 114-131) publications, newsletters and other promotional material. Arranged alphabetically.

SERIES 9: STAFF/PERSONNEL, (folders 132-157) material regarding employees of grace hill including memos, procedures and job descriptions. Arranged alphabetically.

SERIES 10: STATISTICS AND STUDIES, (folders 158-179) statistics and studies on aging, poverty, day care and other social work. Arranged alphabetically and chronologically.

SERIES 11: PROGRAMS, (folders 180-297) records involving the many programs sponsored by the settlement house, including sports, health screening, education, child care, aging, and neighborhood development. Arranged alphabetically and chronologically.

SERIES 12: PROGRAMS, NANCY OWENS, (folders 298-307) Case files, correspondence, memos and reports from the files of the one time program director. Arranged alphabetically.

SERIES 13: MODEL CITIES PROGRAM, (folders 308-311) Material on the model cities program in 1970. Arranged alphabetically and chronologically.

SERIES 14: PROGRAMS, CAMPS, (folders 312-324) information on programs to send inner-city youths to Missouri summer camps. Arranged alphabetically and chronologically.

SERIES 15: PROGRAMS, CLINICS, (folders 325-336) minutes, correspondence, contracts and statistics of the Grace Hill clinic. Arranged alphabetically and chronologically.

SERIES 16: PROGRAMS, CLUBS, (folders 337-491) clubs were one of the major programs of the settlement house. The records in this series contain attendance records for each club as well as reports of what was done by the clubs. Arranged alphabetically.

SERIES 17: PROGRAMS, FOOD, (folders 492-522) contracts, reports, statistics and other material relating to the food program for the poor. Arranged alphabetically and chronologically.

SERIES 18: SUBJECT FILES, (folders 523-759) This series contains material on a wide variety of subjects both local national and international. Arranged alphabetically.

SERIES 19: PHOTOGRAPHS, (folders 760-765) 307 photographs, mostly of children.

SERIES 20: AUDIO CASSETTE, (folder 766) Oral interview with George Eberle.

FOLDER LIST

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2. History of Grace Hill by Paul Jans, 1949

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4. Annual meeting, 1957
5. Annual meeting, 1958
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55. Budget analysis project, 1966
56. Discretionary fund, 1952
57. Disputed bills, 1949-1951
58. Finance committee, 1961-1963
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60. Proposed budget, 1953
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62. Treasurer's file, 1948-1952

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63. Appeals committee, 1959

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- 64. Chamber of Commerce, 1949-1953
- 65. Charities Bureau, 1943-1948
- 66. H.U.D. Grant Contribution Authorization, 1968 1
- 67. Human Development Corporation, 1965
- 68. Human Development Corporation, 1967 1
- 69. Human Development Corporation, 1968
- 70. Human Development Corporation reports, 1966
- 71. United Fund, 1968
- 72. United Fund, 1968
- 73. United Fund Presentation, 1962

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- 74. Accident, 1946
- 75. American Bonding, 1948-1957
- 76. Benton street renovation project, 1953
- 77. Benton street property, 1961-1962
- 78. Building permits, 1940-1941
- 79. C.A.P. contract, 1967
- 80. Contracts, 1947-1966
- 81. Dance hall permits, 1938-1941
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- 86. Maintenance, 1948
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- 90. Playground equipment, 1948
- 91. Property taxes, 1947-1948
- 92. Securities, (invoices and receipts), 1928-1946
- 93. Utilities, 1939-1953
- 94. Wharf street property, (Hooverville), 1957-1959
- 95. Zoning violations, 1964

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- 104. Correspondence, Get Together Club, 1950-1958
- 105. Correspondence, Group Purchasing, 1956-1958
- 106. Correspondence, Needle Work Club, 1949-1956
- 107. Correspondence, Soroptimist Club, 1945-1951
- 108. Correspondence, Social Service Exchange, 1948-1950
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- 112. Thank you letters, 1962
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- 127. Publications, 1970-1973
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141. Memos, 1968-1971
142. Minutes, All-Staff Meetings, 1962-1966
143. Minutes, Program Staff Meeting, 1953-1963

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174. Statistics, Group Work, 1947
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- 176. Statistics, Human Development Corporation, 1967-1969
- 177. Survey of Neighborhood Churches, 1959
- 178. Time Study, 1960
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- 184. Area Assignments, 1964-1965
- 185. Area Assignments, 1964-1965
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- 194. Carnival, 1953-1959
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- 196. Case Work, B, 1942-1954
- 197. Case Work, B, 1940-1953
- 198. Cass Nursery Group, 1965
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- 202. Christmas Bazaar, 1950-1953
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- 205. City Recreation, 1959-1961
- 206. Consolidated Neighborhood Services, 1971-1973
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247. Newspaper Committee, 1959-1960
248. Northside Neighborhood Center, 1959
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- 258. Playground Mothers, 1958
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- 273. Sports, Softball, 1956-1960
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- 275. Strodman's Park News, 1958
- 276. Strodman's Park Playground Council, 1959
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- 280. Summer Sports Program Evaluation, 1960
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- 289. Tutorial Summer Study, 1965-1967
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- 294. Webster-Blair Neighborhood, 1953
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